

Message Text

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E.O. 11652: GDS-12/31/81

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SUBJECT: MBFR-MOVEMENT CONSTRAINTS SUB-GROUP MEETING

REF: (A) AC/276-WP(73)16KREVISED); (B) USNATO 4164;

(C) MILSTAM(MBFR)-11-73(5TH REVISE);

(D) AC/276-WP(72)40

BEGIN SUMMARY: DURING THE SUMMER, THE SUB-GROUP ON MOVEMENT CONSTRAINTS (SGMC), SUBMITTED COMPLETED CHAPTERS OF ITS SECOND REPORT TO MBFR WORKING GROUP. SGMC THEN BEGAN DISCUSSION OF DRAFTS OF INCOMPLETE AND UNAGREED CHAPTER V, "ZONAL SYSTEM," AND CHAPTER VI, "INCLUSION OF PARTS OF USSR TERRITORY IN A CONSTRAINTS AREA" OF SECOND REPORT. NETHERLANDS REP, ON SEPT 12, TABLED A NEW PROPOSED ZONAL SYSTEMS OF CONSTRAINTS FOR INCLUSION IN CHAPTER V. (CANADIAN STUDY (REF. (D)) WAS FIRST INITIATIVE TO A ZONAL APPROACH TO MOVEMENT CONSTRAINED NORWEGIAN, UK AND FRG REPS' PROPOSALS FOR INCLUSION IN CHAPTER VI WERE DISCUSSED AT SGMC ON SEPT 17. CHAIRMAN OF SGMC PRESENTLY CONSOLIDATING THESE FOUR SUBMISSIONS. MISSION WILL CONTINUE TO TREAT THESE SUB-GROUP STUDIES IN LOW KEY, INSURING THAT SGMC DOES NOT ATTEMPT

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TO MAKE POLICY DECISIONS NOR SOLICIT THEM FROM THE WORKING GROUP.
END SUMMARY.

1. THE SUB-GROUP ON MOVEMENT CONSTRAINTS, SGMC, SUBMITTED

ON JULY 4, 1973, THE COMPLETED PARTS OF THE SECOND REPORT ON MOVEMENT CONSTRAINTS TO THE MBFR WORKING GROUP WHICH SUBSEQUENTLY PUBLISHED THEM AS REF. (A). WORKING GROUP DISCUSSION AND APPROVAL OF REF. (A) REPORTED IN REF. (B). THE REMAINDER OF THE REPORT, CHAPTER V "ZONAL SYSTEM" AND CHAPTER VI "INCLUSION OF PARTS OF USSR TERRITORY IN A CONSTRAINTS AREA" IS STILL UNDER STUDY BY THE SGMC.

2. THE SGMC MET ON SEPTEMBER 12 AND 17 TO DISCUSS REVISIONS AND ALLIED CONTRIBUTIONS TO CHAPTER V AND VI OF REF. (C) (POUCHED). SEPT 12 THE SGMC DISCUSSED REDRAFT OF CHAPTER V CONSIDERING PROPOSAL TABLED BY DUTCH REP (POUCHED WITH REF. (C)). SUB CHAPTER V.C., TITLED "GEOGRAPHICAL CONSIDERATIONS ON WARSAW PACT TERRITORY" WAS DISCUSSED, HOWEVER, SGMC DID NOT ARRIVE AT A CONSENSUS SINCE THE TERMINOLOGY USED AND THE REASONING DEVELOPED CONCERNING WP THREAT WAS NOT BASED ON OR IN LINE WITH CHAPTER 4 OF MC 161/73, "THE WARSAW PACT STRENGTH AND CAPABILITIES." IMS REP LED THE ATTACK AGAINST THE DUTCH SUBMISSION. THE SGMC ACCEPTED THE OFFER OF THE SHAPE REP TO HAVE SUB-CHAPTER V.C. "--ON WP TERRITORY" EXAMINED BY THE INTELLIGENCE DIV AT SHAPE WHICH WOULD REPORT BACK IN DUE COURSE.

3. SUB-CHAPTER V.C. OF THE DUTCH PROPOSAL, UNDER HEADING OF "GEOGRAPHICAL CONSIDERATIONS-ON NATO TERRITORY," ENVISIONED THREE CONSTRAINT AREAS. THE FRG REP EXPRESSED STRONG OBJECTIONS AGAINST THE FRG BEING SINGLED OUT AS THE SOLE DEPLOYMENT AREA SUBJECT TO CONSTRAINTS. AFTER EXTENSIVE DISCUSSION, THE UK REP OFFERED TO REWRITE THIS SUB-CHAPTER FOR FURTHER CONSIDERATION BY SGMC ON 26 SEPTEMBER 1973.

4. ON SEPT 17 THE SGMC DISCUSSED PROPOSALS (ALL POUCHED WITH REF. (C)) FROM THE NORWEGIAN, UK AND FRG REPS FOR INCLUSION IN CHAPTER VI. PRIMARILY EDITORIAL CHANGES WERE MADE TO THE NORWEGIAN SUBMISSION WHICH IS A REVISION TO SECTION I, NORTHERN REGION, TO CHAPTER VI. SECTION II, SOUTHERN REGION,
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WAS NOT ADDRESSED SINCE GREEK AND TURK REPS WERE NOT PRESENT AT MEETING. THE SUBMISSIONS BY THE UK AND FRG CONCERNED SECTION III, CENTRAL REGION, AND ARE TO BE INTEGRATED INTO EXISTING SECTION III OF CHAPTER VI. THE UK PAPER POINTS OUT THAT THE REAL PURPOSE OF ATTEMPTING TO INCLUDE THE THREE WESTERN MILITARY DISTRICTS (WMD) OF THE USSR IN A MOVEMENT CONSTRAINTS AGREEMENT WOULD BE TO OBTAIN INTELLIGENCE. THE UK PAPER CONTINUES THAT IF NATO WERE TO SUGGEST THAT THE THREE WMD SHOULD BE INCLUDED IN ANY CONSTRAINTS AGREEMENT, THE USSR WOULD PROBABLY DEMAND THE INCLUSION OF ONE OR MORE NATO COUNTRIES LOCATED OUTSIDE THE GUIDELINES AREA IN ANY AGREEMENT. THE SGMC AGREED WITH COMMENT IN THE UK PAPER THAT SUCH A PROPOSAL WOULD RAISE POLITICAL AND MILITARY

IMPLICATIONS BEYOND THE ABILITY OF THE SGMC TO ANSWER AND WOULD SEEK GUIDANCE FROM THE WORKING GROUP. THE FRG PAPER CONSIDERS GENERAL IMPLICATIONS AND POSSIBLE EFFECTS OF INCLUDING EITHER THE THREE SOVIET WMD'S AND THE NATO GUIDELINE AREA (NGA) IN ONE CONSTRAINTS AREA, OR SEPARATE CONSTRAINTS MEASURES FOR THE NGA AND THE THREE SOVIET WMDS.

5. CHAIRMAN OF SGMC IS IN PROCESS OF COMBINING INPUT OF DUTCH, UK, FRG AND NORWEGIAN REPS INTO A 6TH REVISED EDITION OF REF. (C). MISSION WILL POUCH AS SOON AS RECEIVED.

6. COMMENT: WITH REGARD TO DUTCH PROPOSAL AND EARLIER CANADIAN PROPOSAL (REF. (D)), MOST ALLIES SEE A FULLY DEVELOPED ZONAL SYSTEM AS ASYMMETRICAL IN FAVOR OF WARSAW PACT (SINCE NATO TERRITORY HAS LESS GEOGRAPHIC DEPTH, AND FORWARD AREA WOULD BELDER MOST SEVERE RESTRICTIONS), ADMINISTRATIVELY COMPLEX, AND DIFFICULT IF NOT IMPOSSIBLE TO VERIFY WITHOUT OBSERVATION. UK COMMENTS ON QUESTION OF CONSTRAINTS IN SOVIET WESTERN MD'S ARE IN LINE WITH OUR VIEWS, AND WE WOULD PROPOSE TO SUPPORT THEM. SINCE NEITHER ZONAL SYSTEM NOR CONSTRAINTS IN WMD'S REPRESENTS AN ALLIED CONSENSUS FOR APPROACH IN VIENNA PHASE I NEGOTIATIONS, WE SHALL CONTINUE TO TREAT THESE STUDIES IN LOW KEY, ENSURING THAT CONS ARE LISTED ALONG WITH PROS, AND THAT SGMC DOES NOT ATTEMPT TO MAKE POLICY DECISIONS NOR SOLICIT THEM FROM WG. WE WILL REQUEST GUIDANCE IF NECESSARY WHEN DOCUMENTS ARE FORWARDED TO WG.

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